

Message Text

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ACTION PM-05

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FM AMEMBASSY MADRID
TO SECSTATE WASHDC 4239
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C O N F I D E N T I A L SECTION 01 OF 02 MADRID 04049

E.O. 11652: GDS
TAGS: MASS, SP
SUBJECT: STAFFING OF JUSMG-MAAG SPAIN

REF: (A) MADRID 2501 (DTG 081434Z MAR 78)
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1. I HAVE REVIEWED CAREFULLY WITH CHIEF JUSMG-MAAG WHAT STAFFING HIS TWO ORGANIZATIONS REQUIRE TO ASSURE BOTH THAT WE MEET OUR OBLIGATIONS UNDER THE TREATY OF FRIENDSHIP AND COOPERATION OF 1976 AND THAT WE EFFECTIVELY PROMOTE U.S. POLICY GOALS OF CEMENTING BILATERAL DEFENSE RELATIONS WITH A DEMOCRATIC SPAIN AND ENCOURAGING SPANISH ENTRY INTO NATO.

2. IN ARGUING THAT IT IS NOT IN OUR INTEREST TO MAKE A SHARP REDUCTION AT THIS TIME, I AM FULLY AWARE OF THE VERY REAL NEED TO REDUCE STAFFING LEVELS AS MUCH AS POSSIBLE.

3. I HAVE CONCLUDED THAT IT WOULD BE POSSIBLE TO CUT FOUR MAAG MILITARY OFFICER POSITIONS AT THE BEGINNING OF THE NEXT FISCAL YEAR. THIS WOULD SIGNIFICANTLY REDUCE THE SERVICE WE ARE ABLE TO PROVIDE THE INDIVIDUAL SPANISH SERVICES, BUT WOULD STOP JUST SHORT OF FORCING ABANDONMENT OF SERVICE SECTIONS WITHIN THE MAAG, WHICH SHOULD BE POST-
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PONED UNTIL THE NEW SPANISH MINISTRY OF DEFENSE HAS AN OPPORTUNITY TO DEVELOP SOME CAPABILITY TO DEAL WITH SECURITY ASSISTANCE MATTERS. I HAVE ASKED CHIEF JUSMG-MAAG TO IDENTIFY THESE FOUR POSITIONS TO EUCOM. HE WILL ALSO BE PROVIDING EUCOM WITH A DESCRIPTION OF A FURTHER CUT OF SIX POSITIONS -- FOUR OF THEM MILITARY, ALL FROM MAAG (NONE FROM JUSMG) -- WHICH I BELIEVE COULD BE

EFFECTED IN FY80.

4. I STRONGLY RECOMMEND THAT THE ADDITIONAL SIX CUTS NOT BE MADE AT THE BEGINNING OF FY79, BUT INSTEAD BE CONSIDERED FOR FY80, AFTER THE SPANISH MOD STRUCTURE IS FUNCTIONAL AND AFTER PROCUREMENT ACTIONS HAVE BEEN COMPLETED ON THE MAJOR PORTION OF SECURITY ASSISTANCE UNDER THE TREATY, FOR WHICH WE EXPECT FY79 TO BE THE PEAK YEAR. MAJOR PROBLEM AREAS OF SECURITY ASSISTANCE, WHICH AFFECT ALL THREE SERVICES, SUCH AS TCN, REPLACEMENT OF F-4/F-5 AIRCRAFT, PARTICIPATION IN A MAJOR SPANISH NAVY SHIP BUILDING PROGRAM AND THE TRANSFER OF CERTAIN USN SHIPS, WILL ALSO BE FACED IN THAT TIMEFRAME. ALL ARE MATTERS OF HIGH SENSITIVITY INVOLVING TREATY OBLIGATIONS. 1979 MAY ALSO BE A KEY YEAR WITH RESPECT TO A SPANISH DECISION ON ENTRY INTO NATO. IT WOULD SEEM POSSIBLE FROM THE PRESENT PERSPECTIVE TO DO AWAY WITH MAAG SERVICE SECTIONS IN FY80, ENABLING THE FURTHER REDUCTION.

5. RENEGOTIATION OF THE TREATY IN 1980-81 WOULD PROVIDE THE LOGICAL OPPORTUNITY TO CONSIDER EVEN FURTHER REDUCTION OF THE MAAG AT THE BEGINNING OF FY82.

6. IT IS MY CONSIDERED JUDGMENT THAT NO FURTHER REDUCTION OF JUSMG WOULD BE PRUDENT DURING THE LIFE OF THIS TREATY AND STATUS OF FORCES AGREEMENT, WHICH HAVE CONFIDENTIAL

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PLACED CONSIDERABLE NEW BURDENS ON THAT ORGANIZATION. TO MAKE FURTHER REDUCTIONS WOULD ENTAIL DIMINISHING THE QUANTITY AND QUALITY OF OUR SUPPORT OF U.S. FORCES IN SPAIN, A DEVELOPMENT WHICH I WOULD STRONGLY OPPOSE. WHAT MAY OR MAY NOT BE NEEDED ONCE THE TREATY RUNS OUT CAN NOT NOW BE PREDICTED.

7. NOR DO I FIND IT ADVISABLE TO REDUCE THE CIVILIAN STAFF OF THE MAAG AT THIS POINT, SINCE TO DO SO WOULD DEPRIVE THE MILITARY PERSONNEL OF BASIC ADMINISTRATIVE/ INTERPRETING SUPPORT ESSENTIAL TO THEIR EFFECTIVENESS. THESE POSITIONS ARE SUFFICIENTLY IMPORTANT THAT, WERE WE TO BE REQUIRED TO CUT A FULL 10 POSITIONS IN FY79, I WOULD RECOMMEND ALMOST ALL BE TAKEN FROM THE MILITARY SIDE, AND THAT WE MOVE PREMATURELY TO ABANDONMENT OF SERVICE SECTIONS.

8. AS A WAY TO MAKE DO WITH LESS, THERE IS NOW SOME OVERLAPPING OF PERSONNEL ATTACHED TO JUSMG AND TO MAAG. JUSMG PERSONNEL PROVIDE SOME SUPPORT TO THE SECURITY ASSISTANCE PROGRAM, PARTICULARLY IN INTER-SERVICE MATTERS, AND IN LEGAL AND LABOR AFFAIRS, WHILE THEIR CLOSE TIES

WITH THE SPANISH SERVICES ENABLE THE MAAG SERVICE SECTIONS TO ASSIST JUSMG IN RESOLVING CERTAIN U.S. FORCES PROBLEMS. THERE IS, OF COURSE, A COMMON CHIEF.

9. THIS COMBINATION OF ELEMENTS PERFORMING TWO BASICALLY DIFFERENT FUNCTIONS HAS WORKED WELL OVER THE YEARS IN FULFILLING THIS MISSION'S RESPONSIBILITIES UNDER OUR AGREEMENTS WITH SPAIN.

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C O N F I D E N T I A L SECTION 02 OF 02 MADRID 04049

(A) CO-LOCATION HAS REDUCED COSTS AND ADDED TO EFFECTIVENESS. THAT THIS LOCATION IS PROVIDED COST-FREE BY THE GOS AT THE SPANISH AIR MINISTRY, ON THE SAME FLOOR AS THE OFFICES OF THE SPANISH SIDE OF THE JOINT COMMITTEE FOR POLITICO-MILITARY ADMINISTRATIVE AFFAIRS (OUR PRIME INTERFACE WITH THE GOS ON ALL ASPECTS OF THE U.S. MILITARY PRESENCE IN SPAIN), AND IN THE SAME BUILDING WITH THE NEWLY-ESTABLISHED OFFICES OF THE MINISTRY OF DEFENSE, IS AN ADDITIONAL BONUS.

(B) THERE IS NO OTHER PROSPECTIVE U.S. MILITARY ORGANIZATIONAL LINK WITHIN THE MISSION -- SAY TO DAO, OR THE U.S. ELEMENT OF THE COMBINED MILITARY COORDINATION AND PLANNING STAFF -- WHICH WOULD NOT INTERFERE WITH THE MISSIONS OF THOSE UNITS AND COMPLICATE OUR VARIOUS LINES TO SPANISH AUTHORITIES INVOLVED IN THE DEFENSE RELATIONSHIP.

(C) TO MOVE ELEMENTS OF JUSMG OR MAAG OUT OF THE MISSION ALTOGETHER -- SAY TO ONE OF OUR MILITARY FACILITIES SUCH AS THAT AT TORREJON -- WOULD BE ENTIRELY OUT OF THE QUESTION SINCE THE U.S. RESPONSIBILITIES UNDER THE TREATY

WHICH THEY ARE ASSIGNED ARE BY THEIR VERY NATURE
RESPONSIBILITIES OF THE DIPLOMATIC MISSION.

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(D) SHOULD IN TIME SOME ORGANIZATIONAL RESHUFFLING BE
REQUIRED, THE MORE LIKELY ONE MIGHT PROVE TO BE
INCORPORATION OF SOME OF THE ELEMENTS OF JUSMG AND/OR
MAAG INTO THE POLITICO-MILITARY OFFICE OF THE EMBASSY,
BUT I WOULD RECOMMEND AGAINST DOING SO NOW OR IN THE
NEAR FUTURE. IN SUM, THE PRESENT ARRANGEMENT IS, WITHOUT
ANY QUESTION, THE MOST EFFECTIVE ONE AMONG OUR VARIOUS
POSSIBILITIES.

10. THE MANPOWER SPACES AUTHORIZED FOR JUSMG AND MAAG
ARE ALREADY SEPARATELY FUNDED, 18 UNDER O&MA FOR JUSMG
AND 30 UNDER MAP FOR MAAG, A DIVISION WHICH REFLECTS
PRESENT WORK REQUIREMENTS. I SEE NO REASON WHY THE
JUSMG POSITIONS NEED TO BE REPORTED TO CONGRESS AS PART
OF WORLD-WIDE SECURITY ASSISTANCE MANPOWER, AND RECOMMEND
THIS PRACTICE BE STOPPED. RECENT VISITORS TO MADRID FROM
GAO AND THE EUCOM IG BOTH SHARED THIS VIEW.

11. FOR PRESENTATIONAL PURPOSES IT MIGHT ALSO BE
POSSIBLE TO SEPARATE JUSMG AND MAAG ORGANIZATIONALLY
THROUGH ABOLISHING THE TITLE OF CHIEF JUSMG/MAAG AND
INSTITUTING TWO SEPARATE TITLES, I.E., A TWO-HATTED
APPROACH - CHIEF JUSMG AND CHIEF MAAG. THIS WOULD BE
INTENDED TO MARK THE DISTINCTION BETWEEN THE ROLES
PERFORMED BY THE TWO GROUPS.

12. IN SUM, I WOULD RECOMMEND THE FOLLOWING STAFFING
REDUCTIONS OVER THE COMING YEARS IN JUSMG-MAAG.

PRESENT STAFF FY79 FY80 FY82 (EST.)

MAAG
MILITARY 19 15 11 5
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U.S.CIVILIANS 4 4 4 3
LOCAL NATIONALS 7 7 5 4

JUSMG
MILITARY 8 8 8 ? (DEPENDS ENTIRELY
U.S.CIVILIANS 3 3 3 ? ON NEGOTIATIONS TO

LOCAL NATIONALS 7 7 7 ? BE HELD IN 1980-81)
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